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United States Senate

SPECIAL COMMITTEE ON AGING WASHINGTON, DC 20510-6400 (202) 224-5364

October 30, 2025

ELIZABETH WARREN, MASSACHUSETTS MARK KELLY, ARIZONA RAPHAEL G. WARNOCK, GEORGIA ANDY KIM, NEW JERSEY ANGELA D. ALSOBROOKS, MARYLAND

Mr. Robert Mauch, PharmD, PhD President and Chief Executive Officer Cencora 1 West First Avenue Conshohocken, PA 19428

Dear Mr. Mauch:

The U.S. Senate Special Committee on Aging is examining how vulnerable pharmaceutical supply chains present a risk to public health and national security. As a pharmaceutical distributor, Cencora holds a vital position in the secure storage and efficient delivery of pharmaceutical products to health care providers and patients. This unique role in the supply chain equips Cencora with enhanced visibility into the availability and distribution of generic drugs, which is especially important in maintaining consistent access to safe and effective essential medications. Given this critical responsibility, we write to request information and insight regarding existing supply chain vulnerabilities.

Recent reporting details how, in order to prevent and mitigate shortages, the Food and Drug Administration (FDA) has granted exemptions for certain drugs or ingredients subject to import bans imposed on foreign factories found to operate under substandard manufacturing conditions. These import bans were the result of a failure to comply with FDA standards and exempting these drugs or facilities allows for substandard and potentially unsafe drugs to enter the U.S. market.¹ These reports highlight that many of these exemptions are for factories in China and India and identify more than 150 drugs and ingredients that have received exemptions since 2013.² While many factories ultimately make the necessary changes to be removed from the FDA's import alert list, these exemptions can pose a threat to drug safety for American consumers.

Moreover, recent instability in geopolitics and global trade demonstrate additional threats to the stability of our pharmaceutical supply chain, particularly the supply of key starting materials (KSMs), active pharmaceutical ingredients (APIs) and generic drugs imported from manufacturing hubs such as China and India. A recent

¹ https://www.propublica.org/article/fda-drugs-banned-foreign-factories-list

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trade dispute with China exemplifies this dynamic despite reaching a bilateral trade agreement on rare earth elements in April 2025, China imposed a new set of export restrictions on October 9, demonstrating its willingness to use trade commodities as leverage against the U.S.³ This raises the unsettling possibility that China could similarly restrict exports of pharmaceutical products in future diplomatic or trade conflicts. Given that China is one of the world's largest suppliers of APIs and KSMs, any disruptions in this supply chain could have profound ramifications for the availability of medications in the U.S. and potentially jeopardize patient care and public health.

Ultimately, the interaction between regulatory oversight and geopolitical dynamics presents significant challenges to the safety and reliability of our pharmaceutical supply chain. It necessitates ongoing vigilance and proactive measures to ensure that patients receive high-quality, safe medications.

Distributors' work with hospitals and pharmacies provides them with valuable insight into the supply chain for generic drugs. Based on this unique purview, we request the following information by November 30, 2025:

- 1. Of the list of drugs that are exempt from the import ban, is your company currently storing or delivering any of those drugs from those manufacturers?⁴
 - a. How many of those drugs have no alternative manufacturer available?
- 2. When did you become aware of potential quality issues with these drugs?
 - a. Did the FDA notify you that these facilities were problematic?i. If so, when?
- 3. If China were to stop exports of generic drugs, APIs, or KSMs to America or to Indian companies that sell to the U.S., how many days of drug inventory do you estimate that the U.S. has of various generic drugs before it would run out?
- 4. What tools does your company have to detect whether a drug is at risk of a shortage?
- 5. How has your company's ability to detect supply chain vulnerabilities improved since 2010?

³ https://www.reuters.com/world/china/china-says-its-rare-earth-export-controls-are-legitimate-2025-10-12/

⁴ https://www.propublica.org/article/fda-drugs-banned-foreign-factories-list

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As chairman and ranking member of the U.S. Senate Special Committee on Aging, the health and safety of Americans, especially our seniors, is our top priority. Thank you for the work that Cencora does every day to secure supply chains for generic medications and help patients access the treatment they need. Thank you for your attention to this matter. We look forward to your response.

Sincerely,

Rick Scott Chairman

Senate Special Committee on Aging

Kirsten E. Gillibrand Ranking Member

Senate Special Committee on Aging

Kirsten Gillibrand